

CALIFORNIA DEPARTMENT OF CHILD SUPPORT SERVICES

P.O. Box 419064, Rancho Cordova, CA 95741-9064



TO: RECIPIENTS OF THE DEPARTMENT OF CHILD SUPPORT SERVICES 2013-14 GOVERNOR'S BUDGET

FROM: EDWARD LYNCH, Budget Manager
Budget Support Section

DATE: January 10, 2013

SUBJECT: LOCAL ASSISTANCE ESTIMATES

This memorandum transmits the 2013-14 Governor's Budget local assistance estimates for the California Department of Child Support Services (DCSS). The Governor's Budget includes the State Fiscal Year (SFY) 2013-14 November 2012 Estimate of local assistance administrative costs and collections estimates.

The November 2012 Estimate presents the SFY 2013-14 DCSS local assistance budget and provides an update to the SFY 2012-13 appropriation. The estimates of the administrative costs for the local child support agencies, as well as the detailed methodology for each estimate, are included. It also provides the estimate of the child support collections and miscellaneous revenue to the State General Fund (SGF). Total distributed child support collections and revenues are projected to be \$2.3 billion (\$245.6 million SGF) for SFY 2012-13 and \$2.4 billion (\$213.9 million SGF) for SFY 2013-14.

Also included is an Auxiliary Tables section that consists of charts reflecting historical and projected data on child support collections, federal performance measures, State Disbursement Unit transactions, and the federal alternative penalty. For convenience, a list of acronyms is included in the Premise Methodologies section.

The material contained in the November 2012 Estimate package will also be available on the DCSS website: <http://www.childsup.ca.gov>. Should you have any questions, please contact the Budget Support Section at (916) 464-5020.

**CHILD SUPPORT PROGRAM
COST COMPARISONS**

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TABLE NUMBER 1
COST COMPARISON OF
2012-13 APPROPRIATION TO 2012-13 NOVEMBER ESTIMATE
(in thousands)

Budget Item 5175-101	2012-13 APPROPRIATION					ADJUSTMENTS/DIFFERENCES					2012-13 NOVEMBER ESTIMATE				
	Total	Federal	State	County	Reimb.	Total	Federal	State	County	Reimb.	Total	Federal	State	County	Reimb.
1 CHILD SUPPORT PROGRAM COSTS	842,839	567,566	261,673	13,600	0	-350	-231	-119	0	0	842,489	567,335	261,554	13,600	0
a Local Assistance Child Support Services *	617,218	341,945	261,673	13,600	0	21,402	21,521	-119	0	0	638,620	363,466	261,554	13,600	0
b Child Support Collections Recovery Fund *	225,621	225,621	0	0	0	-21,752	-21,752	0	0	0	203,869	203,869	0	0	0
2 CHILD SUPPORT ADMINISTRATION 10.01	746,437	503,940	228,897	13,600	0	0	0	0	0	0	746,437	503,940	228,897	13,600	0
3 Local Child Support Agency Basic Costs	744,007	503,936	226,471	13,600	0	0	0	0	0	0	744,007	503,936	226,471	13,600	0
a Administration	646,547	426,446	220,101	0	0	0	0	0	0	0	646,547	426,446	220,101	0	0
b Federal Performance Basic Incentives	38,725	38,725	0	0	0	0	0	0	0	0	38,725	38,725	0	0	0
c County Match for Administration	40,000	26,400	0	13,600	0	0	0	0	0	0	40,000	26,400	0	13,600	0
d Revenue Stabilization	18,735	12,365	6,370	0	0	0	0	0	0	0	18,735	12,365	6,370	0	0
4 IRS Intercept Fees (for emancipated minors only)	7	4	3	0	0	0	0	0	0	0	7	4	3	0	0
5 Deficit Reduction Act - Mandatory Fee	2,423	0	2,423	0	0	0	0	0	0	0	2,423	0	2,423	0	0
6 Section 1115 Grant (NCP Employment Demo Project)	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
7 CHILD SUPPORT AUTOMATION 10.03	96,402	63,626	32,776	0	0	-350	-231	-119	0	0	96,052	63,395	32,657	0	0
8 California Child Support Automation System - SDU	14,966	9,878	5,088	0	0	0	0	0	0	0	14,966	9,878	5,088	0	0
a SDU - LCSA	295	195	100	0	0	0	0	0	0	0	295	195	100	0	0
b SDU - Service Provider (SP)	14,671	9,683	4,988	0	0	0	0	0	0	0	14,671	9,683	4,988	0	0
9 California Child Support Automation System - CSE	81,436	53,748	27,688	0	0	-350	-231	-119	0	0	81,086	53,517	27,569	0	0
a CSE - STATE	43,411	28,652	14,759	0	0	-350	-231	-119	0	0	43,061	28,421	14,640	0	0
b CSE - LCSA	5,126	3,383	1,743	0	0	0	0	0	0	0	5,126	3,383	1,743	0	0
c CSE - M & O	32,899	21,713	11,186	0	0	0	0	0	0	0	32,899	21,713	11,186	0	0

* Denotes a non-add item, which is displayed for information purposes only.

TABLE NUMBER 2
COST COMPARISON OF
2012-13 APPROPRIATION TO THE 2013-14 GOVERNOR'S BUDGET
(in thousands)

Budget Item 5175-101	2012-13 APPROPRIATION					ADJUSTMENTS/DIFFERENCES					2013-14 GOVERNOR'S BUDGET				
	Total	Federal	State	County	Reimb.	Total	Federal	State	County	Reimb.	Total	Federal	State	County	Reimb.
1 CHILD SUPPORT PROGRAM COSTS	842,839	567,566	261,673	13,600	0	15,108	10,245	4,863	0	0	857,947	577,811	266,536	13,600	0
a Local Assistance Child Support Services *	617,218	341,945	261,673	13,600	0	38,509	33,646	4,863	0	0	655,727	375,591	266,536	13,600	0
b Child Support Collections Recovery Fund *	225,621	225,621	0	0	0	-23,401	-23,401	0	0	0	202,220	202,220	0	0	0
2 CHILD SUPPORT ADMINISTRATION 10.01	746,437	503,940	228,897	13,600	0	15,458	10,476	4,982	0	0	761,895	514,416	233,879	13,600	0
3 Local Child Support Agency Basic Costs	744,007	503,936	226,471	13,600	0	14,706	9,969	4,737	0	0	758,713	513,905	231,208	13,600	0
a Administration	646,547	426,446	220,101	0	0	13,931	9,194	4,737	0	0	660,478	435,640	224,838	0	0
b Federal Performance Basic Incentives	38,725	38,725	0	0	0	775	775	0	0	0	39,500	39,500	0	0	0
c County Match for Administration	40,000	26,400	0	13,600	0	0	0	0	0	0	40,000	26,400	0	13,600	0
d Revenue Stabilization	18,735	12,365	6,370	0	0	0	0	0	0	0	18,735	12,365	6,370	0	0
4 IRS Intercept Fees (for emancipated minors only)	7	4	3	0	0	0	0	0	0	0	7	4	3	0	0
5 Deficit Reduction Act - Mandatory Fee	2,423	0	2,423	0	0	245	0	245	0	0	2,668	0	2,668	0	0
6 Section 1115 Grant (NCP Employment Demo Project)	0	0	0	0	0	507	507	0	0	0	507	507	0	0	0
7 CHILD SUPPORT AUTOMATION 10.03	96,402	63,626	32,776	0	0	-350	-231	-119	0	0	96,052	63,395	32,657	0	0
8 California Child Support Automation System - SDU	14,966	9,878	5,088	0	0	0	0	0	0	0	14,966	9,878	5,088	0	0
a SDU - LCSA	295	195	100	0	0	0	0	0	0	0	295	195	100	0	0
b SDU - Service Provider (SP)	14,671	9,683	4,988	0	0	0	0	0	0	0	14,671	9,683	4,988	0	0
9 California Child Support Automation System - CSE	81,436	53,748	27,688	0	0	-350	-231	-119	0	0	81,086	53,517	27,569	0	0
a CSE - STATE	43,411	28,652	14,759	0	0	-350	-231	-119	0	0	43,061	28,421	14,640	0	0
b CSE - LCSA	5,126	3,383	1,743	0	0	0	0	0	0	0	5,126	3,383	1,743	0	0
c CSE - M & O	32,899	21,713	11,186	0	0	0	0	0	0	0	32,899	21,713	11,186	0	0

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TABLE NUMBER 3
COST COMPARISON OF
2012-13 NOVEMBER ESTIMATE TO 2013-14 GOVERNOR'S BUDGET
(in thousands)

Budget Item 5175-101	2012-13 NOVEMBER ESTIMATE					ADJUSTMENTS/DIFFERENCES					2013-14 GOVERNOR'S BUDGET				
	Total	Federal	State	County	Reimb.	Total	Federal	State	County	Reimb.	Total	Federal	State	County	Reimb.
1 CHILD SUPPORT PROGRAM COSTS	842,489	567,335	261,554	13,600	0	15,458	10,476	4,982	0	0	857,947	577,811	266,536	13,600	0
a Local Assistance Child Support Services *	638,620	363,466	261,554	13,600	0	17,107	12,125	4,982	0	0	655,727	375,591	266,536	13,600	0
b Child Support Collections Recovery Fund *	203,869	203,869	0	0	0	-1,649	-1,649	0	0	0	202,220	202,220	0	0	0
2 CHILD SUPPORT ADMINISTRATION 10.01	746,437	503,940	228,897	13,600	0	15,458	10,476	4,982	0	0	761,895	514,416	233,879	13,600	0
3 Local Child Support Agency Basic Costs	744,007	503,936	226,471	13,600	0	14,706	9,969	4,737	0	0	758,713	513,905	231,208	13,600	0
a Administration	646,547	426,446	220,101	0	0	13,931	9,194	4,737	0	0	660,478	435,640	224,838	0	0
b Federal Performance Basic Incentives	38,725	38,725	0	0	0	775	775	0	0	0	39,500	39,500	0	0	0
c County Match for Administration	40,000	26,400	0	13,600	0	0	0	0	0	0	40,000	26,400	0	13,600	0
d Revenue Stabilization	18,735	12,365	6,370	0	0	0	0	0	0	0	18,735	12,365	6,370	0	0
4 IRS Intercept Fees (for emancipated minors only)	7	4	3	0	0	0	0	0	0	0	7	4	3	0	0
5 Deficit Reduction Act - Mandatory Fee	2,423	0	2,423	0	0	245	0	245	0	0	2,668	0	2,668	0	0
6 Section 1115 Grant (NCP Employment Demo Project)	0	0	0	0	0	507	507	0	0	0	507	507	0	0	0
7 CHILD SUPPORT AUTOMATION 10.03	96,052	63,395	32,657	0	0	0	0	0	0	0	96,052	63,395	32,657	0	0
8 California Child Support Automation System - SDU	14,966	9,878	5,088	0	0	0	0	0	0	0	14,966	9,878	5,088	0	0
a SDU - LCSA	295	195	100	0	0	0	0	0	0	0	295	195	100	0	0
b SDU - Service Provider (SP)	14,671	9,683	4,988	0	0	0	0	0	0	0	14,671	9,683	4,988	0	0
9 California Child Support Automation System - CSE	81,086	53,517	27,569	0	0	0	0	0	0	0	81,086	53,517	27,569	0	0
a CSE - STATE	43,061	28,421	14,640	0	0	0	0	0	0	0	43,061	28,421	14,640	0	0
b CSE - LCSA	5,126	3,383	1,743	0	0	0	0	0	0	0	5,126	3,383	1,743	0	0
c CSE - M & O	32,899	21,713	11,186	0	0	0	0	0	0	0	32,899	21,713	11,186	0	0

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**CHILD SUPPORT PROGRAM
REVENUE AND COLLECTIONS COMPARISONS**

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TABLE NUMBER 1
REVENUE AND COLLECTIONS COMPARISON OF
2012-13 APPROPRIATION TO THE 2012-13 NOVEMBER ESTIMATE
(in thousands)

	2012-13 APPROPRIATION					ADJUSTMENTS/DIFFERENCES					2012-13 NOVEMBER ESTIMATE				
	Total	Federal	State	County	Other 1/	Total	Federal	State	County	Other 1/	Total	Federal	State	County	Other 1/
1 CS REVENUES, TRANSFERS AND COLLECTIONS	2,273,207	209,610	247,887	0	1,815,710	60,031	-5,741	-2,266	0	68,038	2,333,238	203,869	245,621	0	1,883,748
2 CHILD SUPPORT PROGRAM COLLECTIONS	2,279,802	219,456	244,636	0	1,815,710	58,613	-7,001	-2,424	0	68,038	2,338,415	212,455	242,212	0	1,883,748
3 Child Support Assistance Collections	522,808	219,456	244,636	0	58,716	-11,400	-7,001	-2,424	0	-1,975	511,408	212,455	242,212	0	56,741
4 Basic Collections	445,112	210,481	203,999	30,632	0	-9,357	-6,863	-631	-1,863	0	435,755	203,618	203,368	28,769	0
5 County Collections Shift	0	0	31,944	-31,944	0	0	0	-1,926	1,926	0	0	0	30,018	-30,018	0
6 Disregard Payments to Families	33,340	0	0	0	33,340	-847	0	0	0	-847	32,493	0	0	0	32,493
7 Collections for Other States - Assistance	8,509	0	0	0	8,509	-805	0	0	0	-805	7,704	0	0	0	7,704
8 Miscellaneous Collections - Assistance	16,867	0	0	0	16,867	-323	0	0	0	-323	16,544	0	0	0	16,544
9 Revenue Stabilization Adjustment- Assistance	18,980	8,975	8,693	1,312	0	-68	-138	133	-63	0	18,912	8,837	8,826	1,249	0
10 Child Support NonAssistance Collections	1,756,994	0	0	0	1,756,994	70,013	0	0	0	70,013	1,827,007	0	0	0	1,827,007
11 Basic Collections	1,557,354	0	0	0	1,557,354	65,043	0	0	0	65,043	1,622,397	0	0	0	1,622,397
12 Collections for Other States - NonAssistance	87,057	0	0	0	87,057	3,063	0	0	0	3,063	90,120	0	0	0	90,120
13 Miscellaneous Collections - NonAssistance	1,700	0	0	0	1,700	160	0	0	0	160	1,860	0	0	0	1,860
14 Revenue Stabilization Adjustment- NonAssistance	110,883	0	0	0	110,883	1,747	0	0	0	1,747	112,630	0	0	0	112,630
15 REVENUES AND TRANSFERS	-6,595	-9,846	3,251	0	0	1,418	1,260	158	0	0	-5,177	-8,586	3,409	0	0
16 Title IV-E Child Support Collections Recovery Fund	-9,846	-9,846	0	0	0	1,260	1,260	0	0	0	-8,586	-8,586	0	0	0
17 Never Assisted Cases Fee Recovery	3,251	0	3,251	0	0	158	0	158	0	0	3,409	0	3,409	0	0

1/ Other reflects collections that are paid to families and collections made in California on behalf of other states.

TABLE NUMBER 2
REVENUE AND COLLECTIONS COMPARISON OF
2012-13 APPROPRIATION TO THE 2013-14 GOVERNOR'S BUDGET
(in thousands)

	2012-13 APPROPRIATION					ADJUSTMENTS/DIFFERENCES					2013-14 GOVERNOR'S BUDGET				
	Total	Federal	State	County	Other 1/	Total	Federal	State	County	Other 1/	Total	Federal	State	County	Other 1/
1 CS REVENUES, TRANSFERS AND COLLECTIONS	2,273,207	209,610	247,887	0	1,815,710	96,399	-7,390	-34,001	29,775	108,015	2,369,606	202,220	213,886	29,775	1,923,725
2 CHILD SUPPORT PROGRAM COLLECTIONS	2,279,802	219,456	244,636	0	1,815,710	94,911	-8,720	-34,159	29,775	108,015	2,374,713	210,736	210,477	29,775	1,923,725
3 Child Support Assistance Collections	522,808	219,456	244,636	0	58,716	-14,820	-8,720	-34,159	29,775	-1,716	507,988	210,736	210,477	29,775	57,000
4 Basic Collections	445,112	210,481	203,999	30,632	0	-13,036	-8,582	-2,348	-2,106	0	432,076	201,899	201,651	28,526	0
5 County Collections Shift	0	0	31,944	-31,944	0	0	0	-31,944	31,944	0	0	0	0	0	0
6 Disregard Payments to Families	33,340	0	0	0	33,340	-393	0	0	0	-393	32,947	0	0	0	32,947
7 Collections for Other States - Assistance	8,509	0	0	0	8,509	-867	0	0	0	-867	7,642	0	0	0	7,642
8 Miscellaneous Collections - Assistance	16,867	0	0	0	16,867	-456	0	0	0	-456	16,411	0	0	0	16,411
9 Revenue Stabilization Adjustment- Assistance	18,980	8,975	8,693	1,312	0	-68	-138	133	-63	0	18,912	8,837	8,826	1,249	0
10 Child Support NonAssistance Collections	1,756,994	0	0	0	1,756,994	109,731	0	0	0	109,731	1,866,725	0	0	0	1,866,725
11 Basic Collections	1,557,354	0	0	0	1,557,354	102,762	0	0	0	102,762	1,660,116	0	0	0	1,660,116
12 Collections for Other States - NonAssistance	87,057	0	0	0	87,057	5,022	0	0	0	5,022	92,079	0	0	0	92,079
13 Miscellaneous Collections - NonAssistance	1,700	0	0	0	1,700	200	0	0	0	200	1,900	0	0	0	1,900
14 Revenue Stabilization Adjustment- NonAssistance	110,883	0	0	0	110,883	1,747	0	0	0	1,747	112,630	0	0	0	112,630
15 REVENUES AND TRANSFERS	-6,595	-9,846	3,251	0	0	1,488	1,330	158	0	0	-5,107	-8,516	3,409	0	0
16 Title IV-E Child Support Collections Recovery Fund	-9,846	-9,846	0	0	0	1,330	1,330	0	0	0	-8,516	-8,516	0	0	0
17 Never Assisted Cases Fee Recovery	3,251	0	3,251	0	0	158	0	158	0	0	3,409	0	3,409	0	0

1/ Other reflects collections that are paid to families and collections made in California on behalf of other states.

TABLE NUMBER 3
REVENUE AND COLLECTIONS COMPARISON OF
2012-13 NOVEMBER ESTIMATE TO THE 2013-14 GOVERNOR'S BUDGET
(in thousands)

	2012-13 NOVEMBER ESTIMATE					ADJUSTMENTS/DIFFERENCES					2013-14 GOVERNOR'S BUDGET				
	Total	Federal	State	County	Other 1/	Total	Federal	State	County	Other 1/	Total	Federal	State	County	Other 1/
1 CS REVENUES, TRANSFERS AND COLLECTIONS	2,333,238	203,869	245,621	0	1,883,748	36,368	-1,649	-31,735	29,775	39,977	2,369,606	202,220	213,886	29,775	1,923,725
2 CHILD SUPPORT PROGRAM COLLECTIONS	2,338,415	212,455	242,212	0	1,883,748	36,298	-1,719	-31,735	29,775	39,977	2,374,713	210,736	210,477	29,775	1,923,725
3 Child Support Assistance Collections	511,408	212,455	242,212	0	56,741	-3,420	-1,719	-31,735	29,775	259	507,988	210,736	210,477	29,775	57,000
4 Basic Collections	435,755	203,618	203,368	28,769	0	-3,679	-1,719	-1,717	-243	0	432,076	201,899	201,651	28,526	0
5 County Collections Shift	0	0	30,018	-30,018	0	0	0	-30,018	30,018	0	0	0	0	0	0
6 Disregard Payments to Families	32,493	0	0	0	32,493	454	0	0	0	454	32,947	0	0	0	32,947
7 Collections for Other States - Assistance	7,704	0	0	0	7,704	-62	0	0	0	-62	7,642	0	0	0	7,642
8 Miscellaneous Collections - Assistance	16,544	0	0	0	16,544	-133	0	0	0	-133	16,411	0	0	0	16,411
9 Revenue Stabilization Adjustment- Assistance	18,912	8,837	8,826	1,249	0	0	0	0	0	0	18,912	8,837	8,826	1,249	0
10 Child Support NonAssistance Collections	1,827,007	0	0	0	1,827,007	39,718	0	0	0	39,718	1,866,725	0	0	0	1,866,725
11 Basic Collections	1,622,397	0	0	0	1,622,397	37,719	0	0	0	37,719	1,660,116	0	0	0	1,660,116
12 Collections for Other States - NonAssistance	90,120	0	0	0	90,120	1,959	0	0	0	1,959	92,079	0	0	0	92,079
13 Miscellaneous Collections - NonAssistance	1,860	0	0	0	1,860	40	0	0	0	40	1,900	0	0	0	1,900
14 Revenue Stabilization Adjustment- NonAssistance	112,630	0	0	0	112,630	0	0	0	0	0	112,630	0	0	0	112,630
15 REVENUES AND TRANSFERS	-5,177	-8,586	3,409	0	0	70	70	0	0	0	-5,107	-8,516	3,409	0	0
16 Title IV-E Child Support Collections Recovery Fund	-8,586	-8,586	0	0	0	70	70	0	0	0	-8,516	-8,516	0	0	0
17 Never Assisted Cases Fee Recovery	3,409	0	3,409	0	0	0	0	0	0	0	3,409	0	3,409	0	0

1/ Other reflects collections that are paid to families and collections made in California on behalf of other states.

**CHILD SUPPORT PROGRAM
AUXILIARY TABLES**

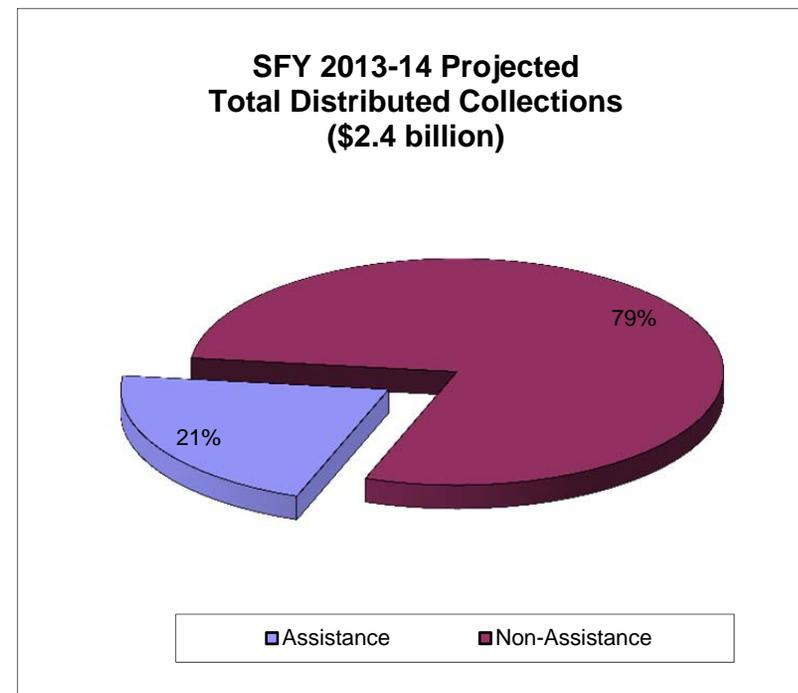
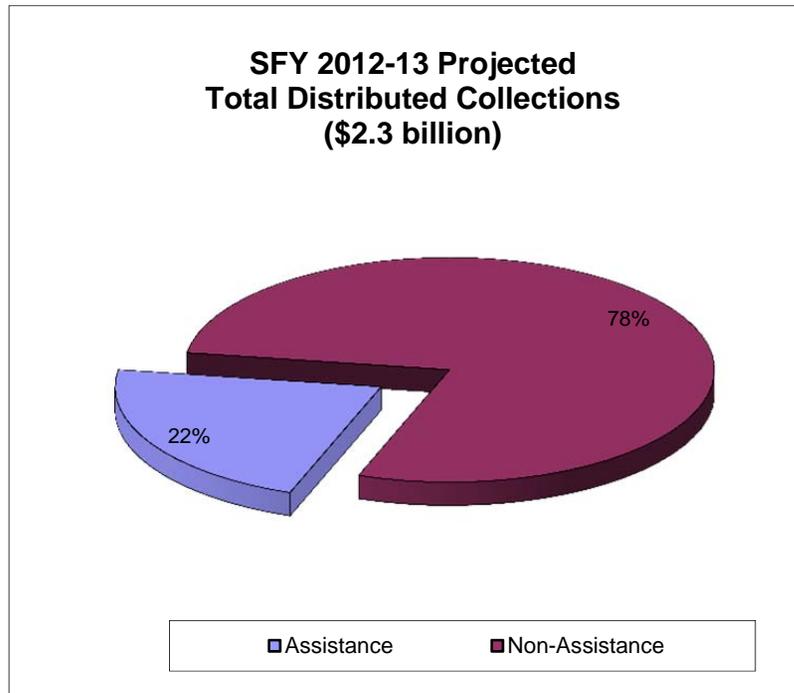
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Alternative Federal Penalty	A-12

TOTAL PROJECTED DISTRIBUTED COLLECTIONS FOR STATE FISCAL YEARS 2012-13 and 2013-14

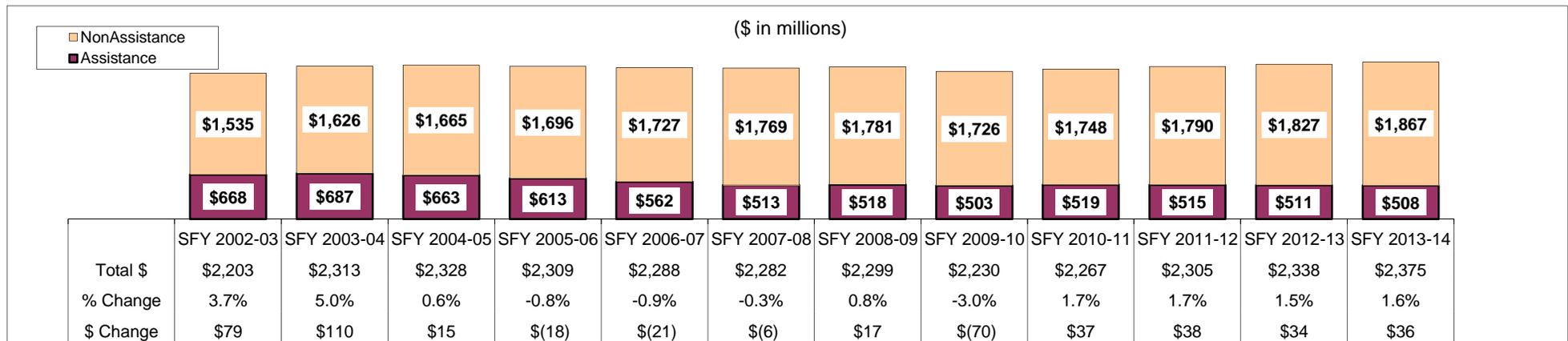
The charts below display California's projected State Fiscal Year (SFY) 2012-13 (\$2.3 billion) and SFY 2013-14 (\$2.4 billion) child support total collections that are distributed to the federal, state and county government as revenue (**Assistance**) and directly to families (**Non-Assistance**).

- **Assistance Collections (\$511.4 million SFY 2012-13, \$508.0 million SFY 2013-14)** are revenue to government entities which reflects basic collections and other collections. Basic Collections (\$435.8 million SFY 2012-13, \$432.1 million SFY 2013-14) are the ongoing efforts of the Local Child Support Agencies (LCSAs) to collect child support payments from non-custodial parents. Other Collections (\$75.6 million SFY 2012-13 and \$75.9 million SFY 2013-14) are those collections that are associated with new or other enforcement activities that are above the basic ongoing functions of the LCSA, such as the \$50 Disregard, Collections for Other States, and Miscellaneous Collections.
- **Non-Assistance Collections (\$1.8 billion SFY 2012-13, \$1.9 billion SFY 2013-14)** are collections that are made on behalf of families and sent directly to them. These collections are comprised of Basic Collections (\$1.6 billion SFY 2012-13, \$1.7 billion SFY 2013-14) and Other Collections (\$204.6 million SFY 2012-13, \$206.6 million SFY 2013-14).



TOTAL DISTRIBUTED COLLECTIONS ^{1/} FOR STATE FISCAL YEARS 2002-03 through 2013-14

Total child support distributed collections have grown from \$2.1 billion in State Fiscal Year (SFY) 2001-02 to a projected level of \$2.4 billion in SFY 2013-14. Internal Revenue Service Economic Stimulus intercepts due to the Economic Stimulus Act of 2008 are included from May 2008 – January 2009. Economic Recovery Payment intercepts due to the American Recovery and Reinvestment Act of 2009 are included from May 2009 – September 2009.

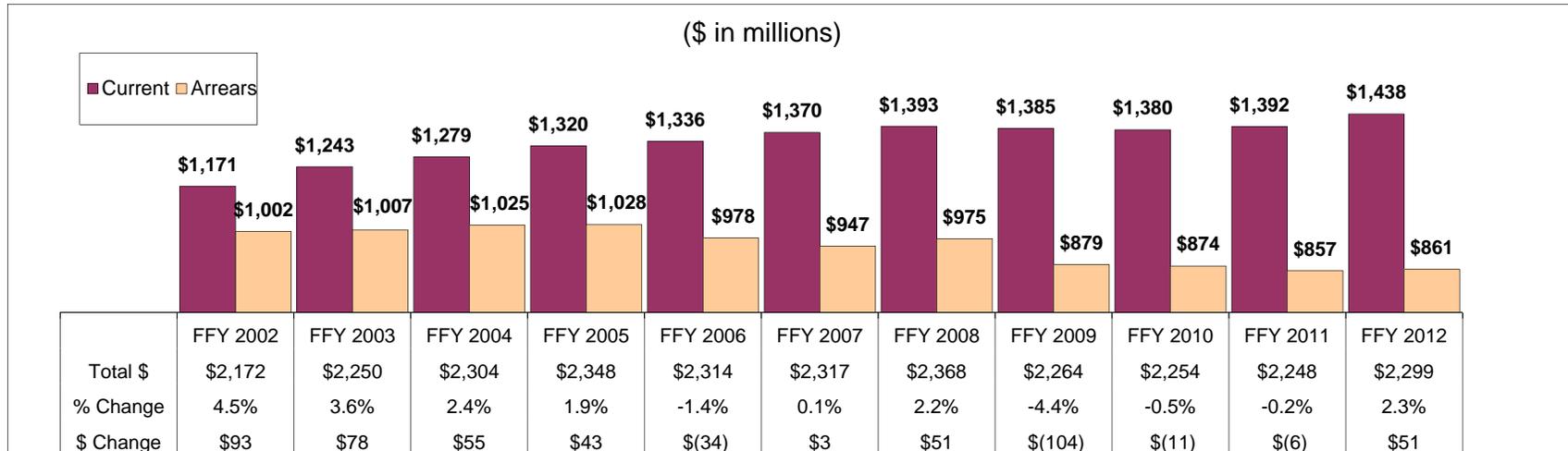


Source: The collections data for SFY 2001-02 are from the CS 800 and 820 reports.
 The collections data for SFY 2002-03 through SFY 2011-12 are from the CS 34 and CS 35 reports.
 CS 800 and 820 reports were revised into CS 34 and CS 35 reports.
 The SFY 2012-13 and SFY 2013-14 projections are based on the current trend analysis.

1/ The chart reflects actual and projected Total Distributed Collections for Assistance and Non-Assistance and the year-to-year change by State Fiscal Year.

TOTAL DISTRIBUTED COLLECTIONS ^{1/} FOR FEDERAL FISCAL YEARS 2002 through 2012

Total child support distributed collections have grown from \$2.2 billion in Federal Fiscal Year (FFY) 2002 to \$2.3 billion in FFY 2012. Internal Revenue Service Economic Stimulus intercepts due to the Economic Stimulus Act of 2008 are included from May 2008 – January 2009. Economic Recovery Payment intercepts due to the American Recovery and Reinvestment Act of 2009 are included from May 2009 – September 2010.



Source: The collections data for FFY 2002 through FFY 2012 are from the Office of Child Support Enforcement Annual Data Report (OCSE-157) line 25 (Total Support Distributed as Current Support During the Fiscal Year) and line 27 (Total Support Distributed as Arrears during the Fiscal Year).

1/ The chart reflects Total Distributed Collections as Current and Arrears Support by Federal Fiscal Year.

BASIC ASSISTANCE TREND COLLECTIONS ^{1/} FORECAST COMPARISON

The current estimate based on the most current 24 months of actual data is forecasting a decrease of 0.8% for State Fiscal Year (SFY) 2012-13 and a decrease of 1.7% for SFY 2013-14 over the SFY 2011-12 actual collections.

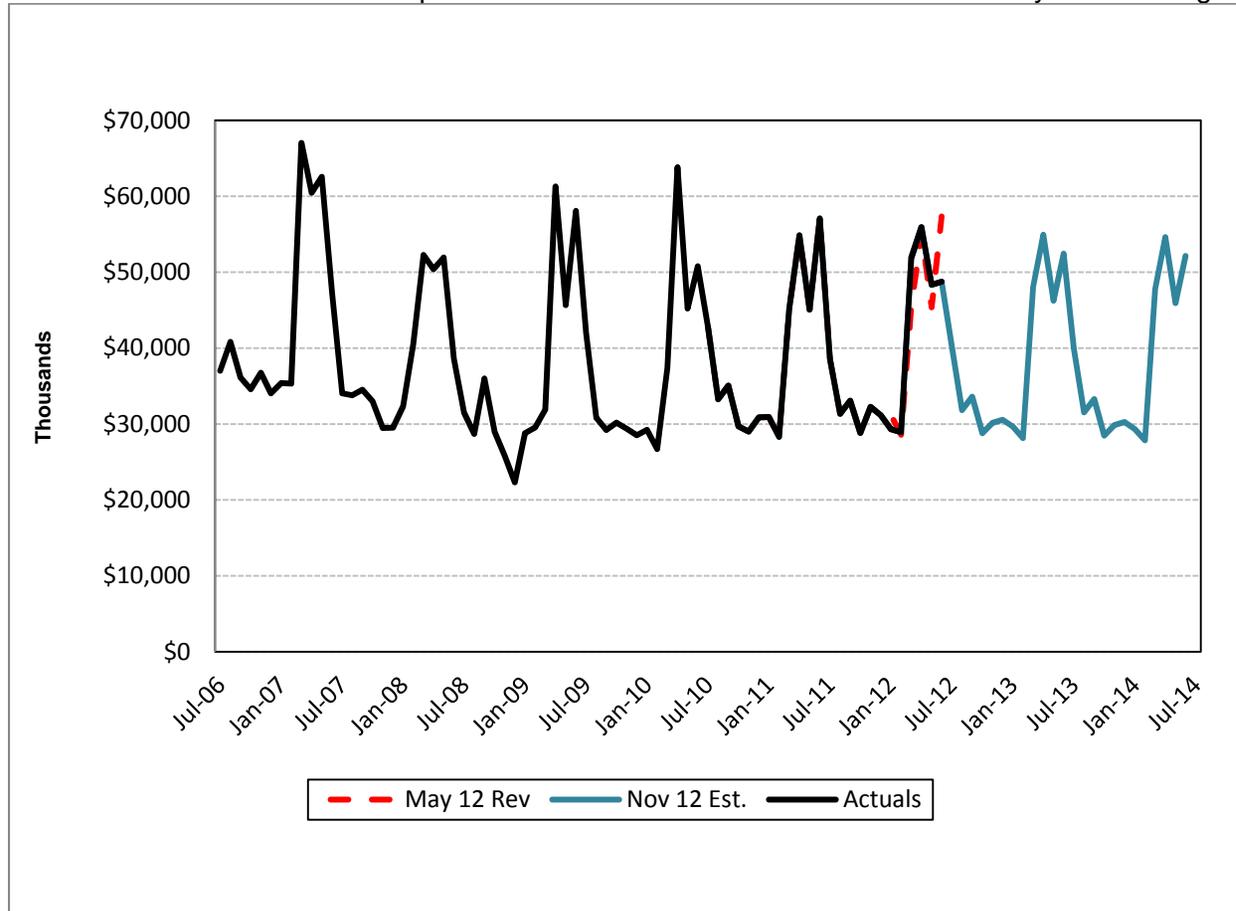
	SFY 2011-12	Forecast SFY 2012-13	Forecast SFY 2013-14
Actual	\$439,369		
November 2012 Revision		\$435,755	\$432,076
Difference from Actual		-0.8%	-1.7%
May 2012 Revision	\$439,331	\$445,112	
Difference from Prior Forecast	0.0%	-2.1%	

(\$ in thousands)

^{1/} Basic Assistance Collections include Full Collections Program and Compromise of Arrears Program Collections. Basic Collections do not include one-time collections such as Internal Revenue Service Economic Stimulus intercepts due to the Economic Stimulus Act of 2008 and Economic Recovery Payments due to the American Recovery and Reinvestment Act of 2009.

BASIC ASSISTANCE COLLECTIONS TREND LINE

The November 2012 forecast depicted below used 24 months of actual data: July 2010 through June 2012.



Note: Basic Assistance Collections include Full Collections Program and Compromise of Arrears Program Collections. Basic Collections do not include one-time collections such as Internal Revenue Service Stimulus intercepts due to the Economic Stimulus Act of 2008 and Economic Recovery Payments due to the American Recovery and Reinvestment Act of 2009.

BASIC NON-ASSISTANCE TREND COLLECTIONS ^{1/} FORECAST COMPARISON

The current estimate based on the most current 24 months of actual data is forecasting an increase of 2.4% for State Fiscal Year (SFY) 2012-13 and an increase of 4.8% for SFY 2013-14 over SFY 2011-12 actual collections.

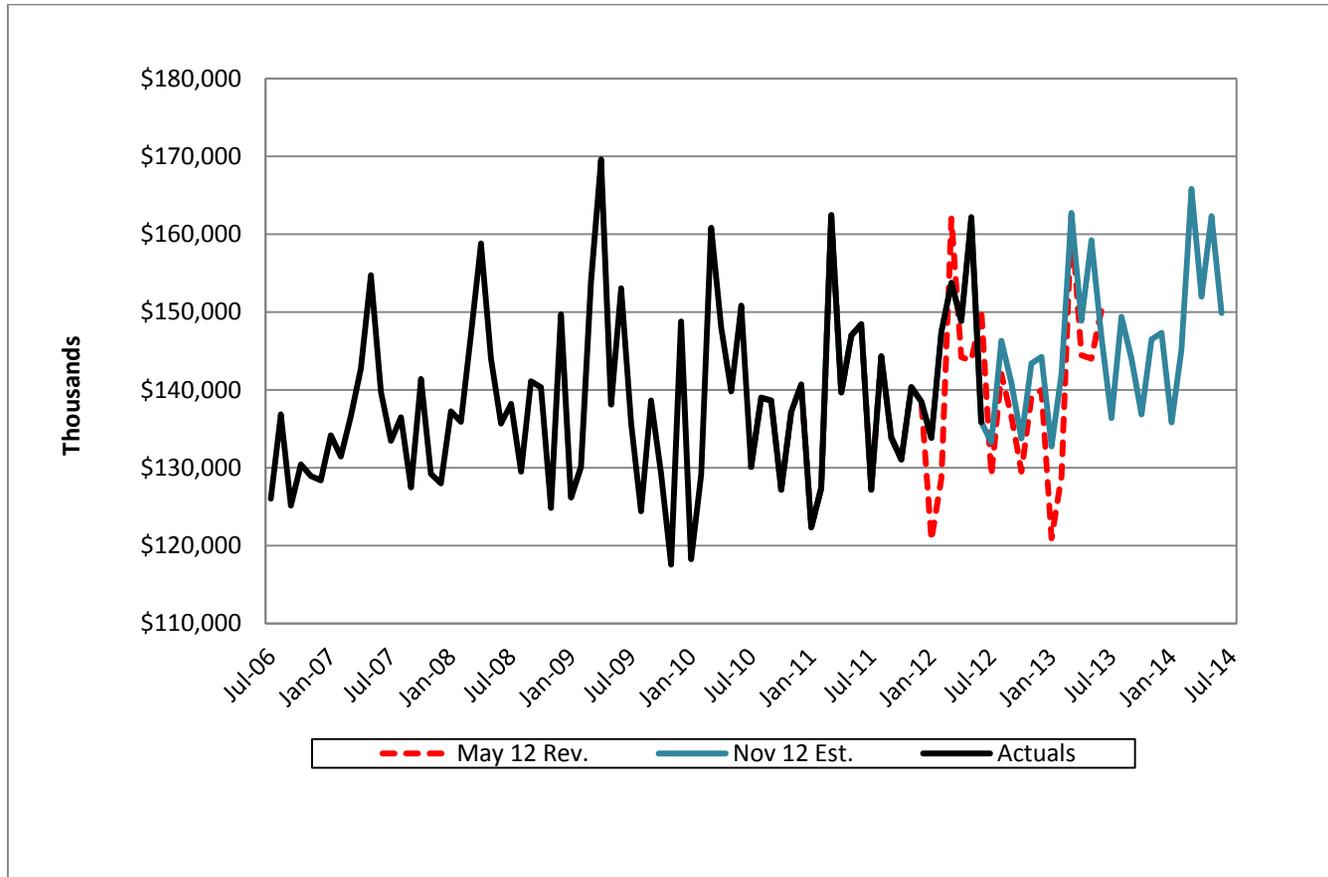
	SFY 2011-12	Forecast SFY 2012-13	Forecast SFY 2013-14
Actual	\$1,584,622		
November 2012 Estimate		\$1,622,397	\$1,660,116
Difference from Actual		2.4%	4.8%
May 2012 Revision	\$1,554,281	\$1,557,354	
Difference from Prior Forecast	2.0%	4.2%	

(\$ in thousands)

^{1/} Basic Non-Assistance Collections include Full Collections Program. Basic Collections do not include one-time collections such as the Internal Revenue Service Stimulus intercepts due to the Economic Stimulus Act of 2008 and Economic Recovery Payments due to the American Recovery and Reinvestment Act of 2009.

BASIC NON-ASSISTANCE COLLECTIONS TREND LINE

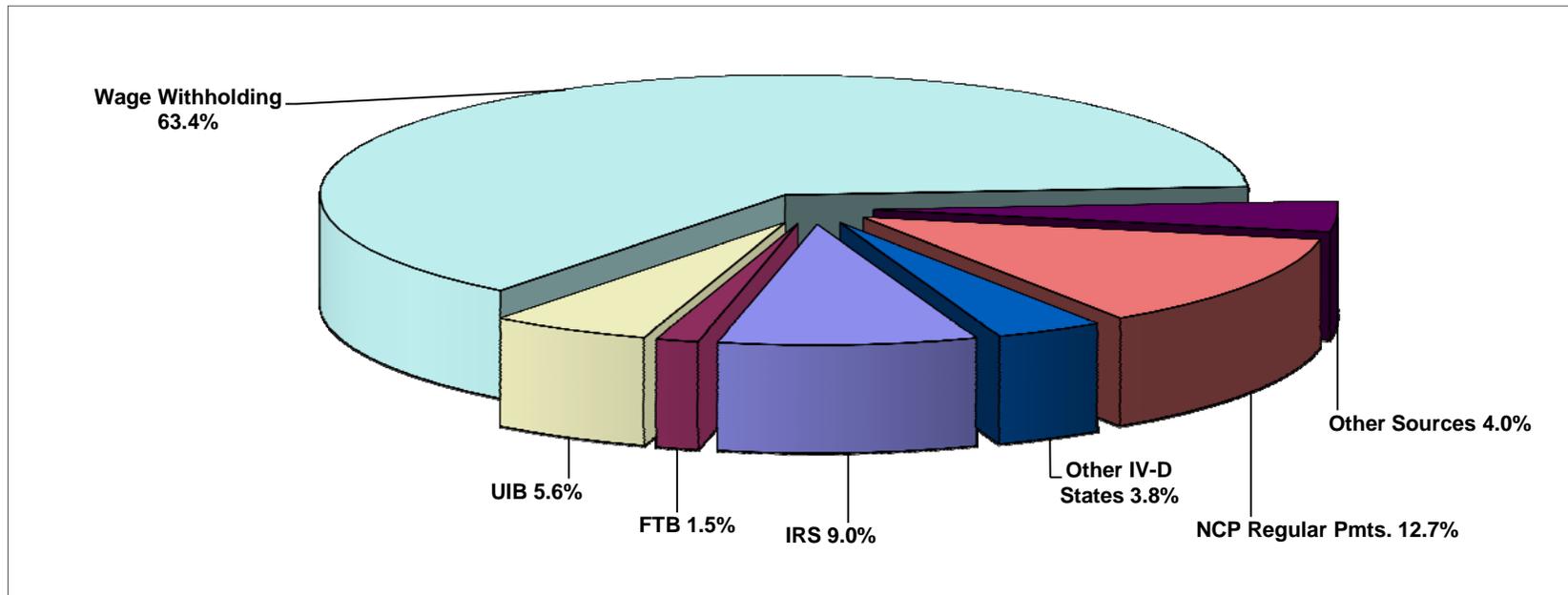
The November 2012 forecast depicted below used 24 months of actual data: July 2010 through June 2012.



Note: Basic Non-Assistance Collections include Full Collections Program. Basic Collections do not include one-time collections such as the Internal Revenue Service Stimulus intercepts due to the Economic Stimulus Act of 2008 and Economic Recovery Payments due to the American Recovery and Reinvestment Act of 2009.

TOTAL COLLECTIONS RECEIVED BY SOURCE FOR STATE FISCAL YEAR 2011-12

For State Fiscal Year (SFY) 2011-12, the total collections received were \$2.3 billion. Wage Withholding continues to be the most effective way of collecting child support at 63.4 percent (\$1.5 billion) of the total collections received. The Internal Revenue Service (IRS) Federal income tax refund offsets totaled 9.0 percent (\$207 million), and the Franchise Tax Board's (FTB) State income tax refund offsets totaled 1.5 percent (\$34 million). The Unemployment Insurance Benefits (UIB) offsets totaled 5.6 percent (\$128 million), and 3.8 percent (\$86 million) represents the collections received from other IV-D states. Non-Custodial Parents (NCP) Regular Payments totaled 12.7 percent (\$293 million). The remaining 4.0 percent (\$94.3 million) are from all Other Sources received, which includes, but is not limited to, Liens, Workers' Compensation, Disability Insurance Benefits (DIB) offsets, California Insurance Intercepts (CIIP), and Full Collections Program without wage levies.

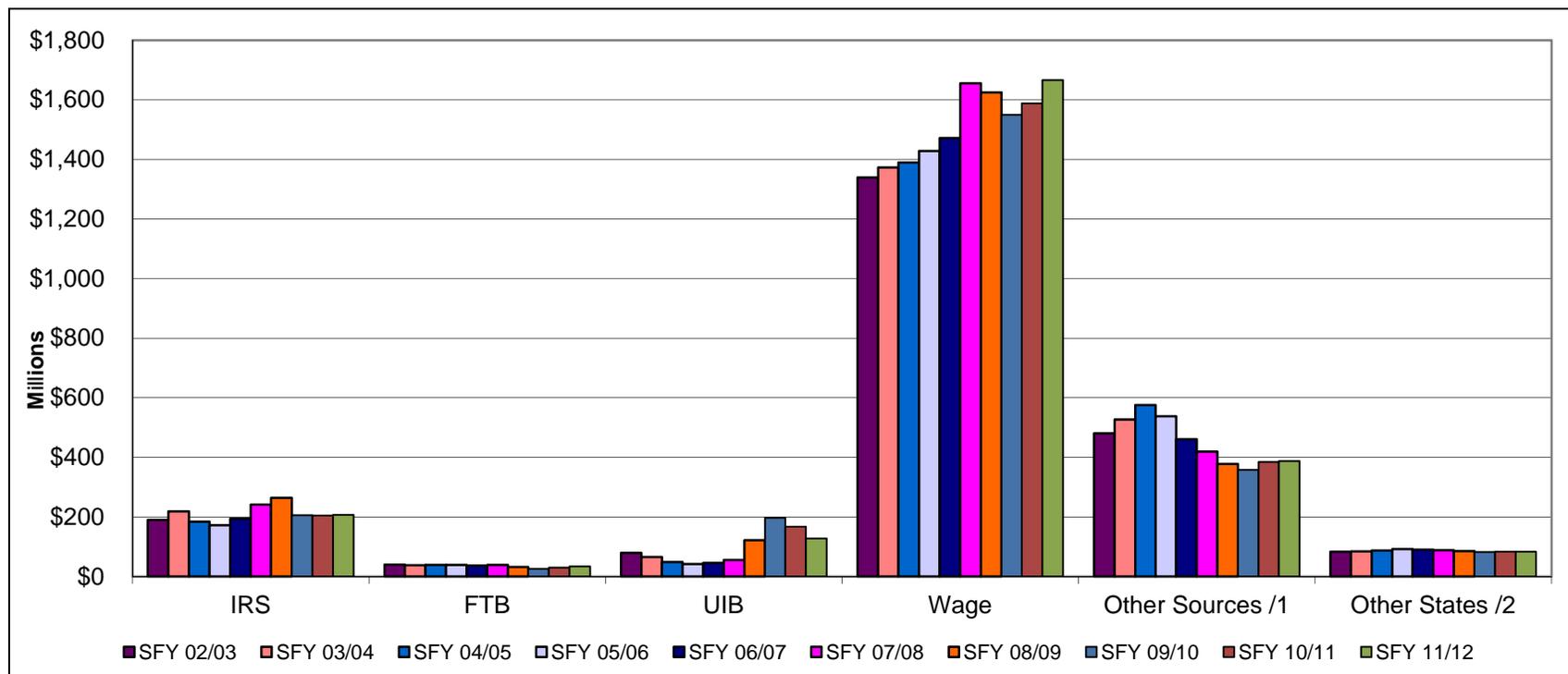


Source: CS 34 and CS 35 reports.

Note: NCP Regular Payments (i.e., direct payments from non-custodial parents) were reported in the Other Sources category on Table A-8 until the November 2010 Estimate.

HISTORICAL TOTAL COLLECTIONS RECEIVED BY SOURCE

The chart below reflects the Total Collections Received by Source from State Fiscal Year (SFY) 2002-03 through SFY 2011-12. The year-to-year change from SFY 2010-11 to SFY 2011-12 for Internal Revenue Service (IRS) intercepts was a increase of 1.0%; Franchise Tax Board (FTB) intercepts increased 13.4%; Unemployment Insurance Benefits (UIB) intercepts decreased 23.6%; Wage Withholdings (which include Non-IV-D collections) increased 4.9%; Other Sources (including direct payments) increased 0.6%; Other IV-D States increased 3.9%.



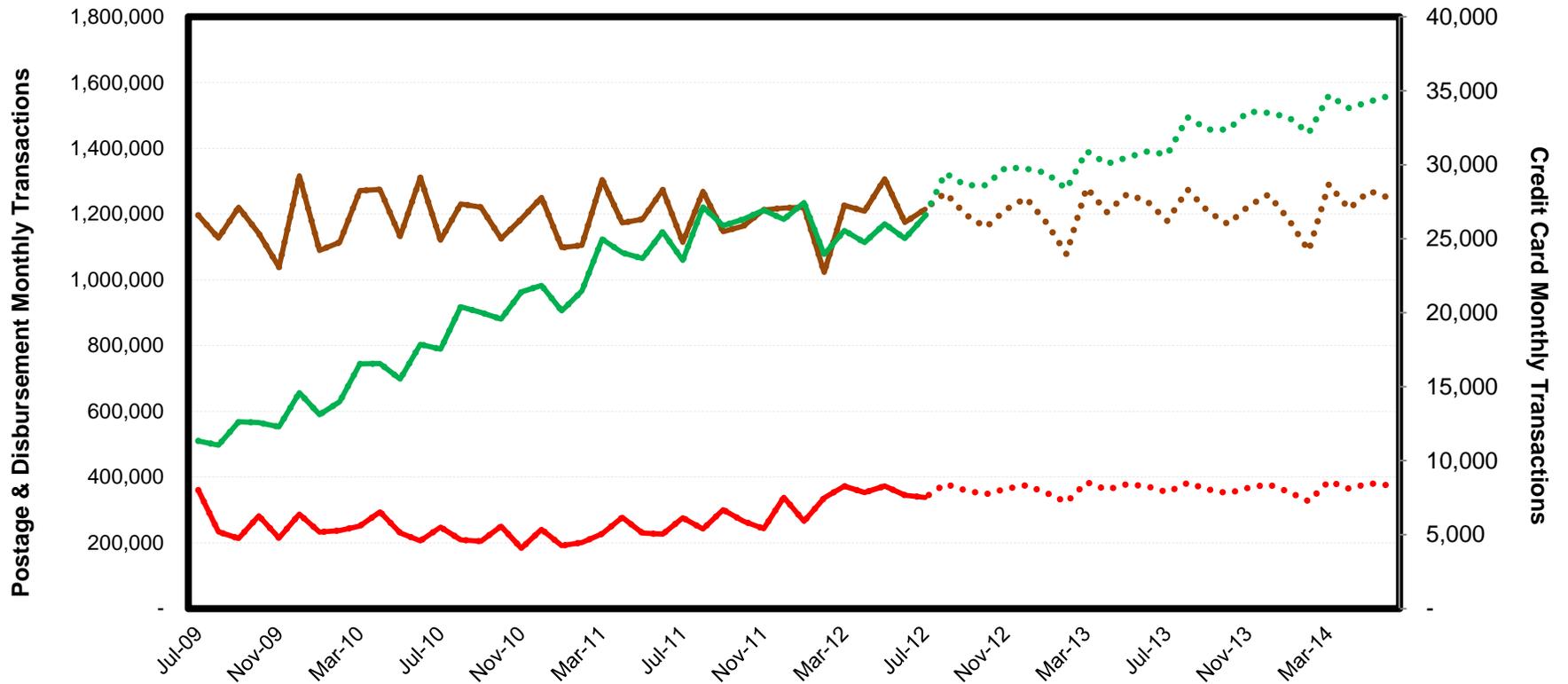
Source: CS 34 and CS 35 reports.

/1 Other Sources includes, but is not limited to non-custodial parent regular payments, Liens, Workers' Compensation, Disability Insurance Benefits, California Insurance Intercept Program, and Full Collections Program without wage levies.

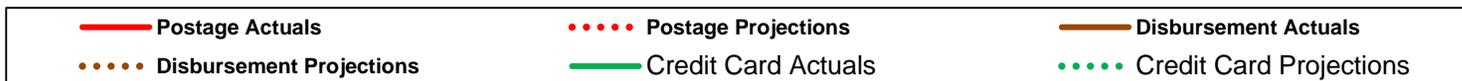
/2 Other States is IV-D Collections received from other states.

State Disbursement Unit Credit Card, Disbursement and Postage Trend Lines

The November 2012 forecast depicted below used 24 months of actual data; August 2010 through July 2012.



\1 Effective February 6, 2012, the DCSS will not be charged for Child Support collection transactions.



HISTORICAL INCENTIVE PERFORMANCE MEASURES

Federal incentive payments are based on the state's performance in five measures plus annual data reliability compliance. See Federal Performance Basic Incentives premise description. The chart below displays the minimum levels a state must meet in each performance measure to receive at least partial incentive payments. It also displays California's performance level from Federal Fiscal Year (FFY) 2006 to FFY 2012.

Performance Measure	Federal Minimum Performance Level	FFY 2006 California Performance Level	FFY 2007 California Performance Level	FFY 2008 California Performance Level	FFY 2009 California Performance Level	FFY 2010 California Performance Level	FFY 2011 California Performance Level	FFY 2012 California Performance Level
Paternity establishment percentage (IV-D caseload), or	50.0%	NA	NA	NA	NA	NA	N/A	NA
Paternity establishment percentage (statewide PEP)	50.0%	109.9%	106.7%	101.4%	103.4%	102.6%	107.0%	101.6%
Percent of cases with orders	50.0%	80.6%	82.1%	80.2%	78.8%	82.6%	85.8%	87.9%
Percent of current support collected	40.0%	50.4%	51.5%	52.8%	53.4%	56.0%	58.6%	61.4%
Percent of cases with arrearage collections	40.0%	56.5%	57.1%	59.1%	59.4%	60.3%	61.6%	63.5%
Cost-effectiveness	\$2.00	\$2.03	\$2.01	\$1.96 ^{1/}	\$2.10	\$2.38	\$2.29	\$2.47

Source: Office of Child Support Enforcement Annual Data Report (OCSE-157).

^{1/} The actual FFY 2008 statewide total for Cost Effectiveness is \$2.04. Due to a reporting error, cost effectiveness was reported as \$1.96. The federal government is aware of California's true cost effectiveness performance.

ALTERNATIVE FEDERAL PENALTY

The chart below reflects the alternative federal penalty amount paid from Federal Fiscal Year (FFY) 1998 through FFY 2006 to the federal government due to the absence of a single statewide automated child support system.

Federal Fiscal Year	State Fiscal Year	Penalty Rate	Federal Share of Admin Cost	Actual/Estimate	Penalty Amount	Cumulative Penalty
1998 ^{1/}	1997-98	4%	299,101,576	actual	11,964,063	11,964,063
1999 ^{1/}	1998-99	8%	336,853,927	actual	26,948,314	38,912,377
2000	1999-00	16%	406,251,058	actual	65,000,169	103,912,546
2001	2000-01	25%	443,987,454	actual	110,996,864	214,909,410
2002	2001-02	30%	524,839,706	actual	157,451,912	372,361,322
2003	2002-03	30%	632,054,354	actual	189,616,306	561,977,628
2004	2003-04	30%	640,234,774	actual	192,070,432	754,048,060
2005 ^{2/}	2004-05	30%	710,873,859	actual	213,262,158	967,310,218
2006 ^{3/ 4/}	2005-06	30%	715,011,565	actual	214,503,470	1,181,813,688
2007 ^{5/}	2006-07	30%	744,382,899	actual	0	
2008 ^{4/}	2007-08			actual	-193,053,123	988,760,565

1/ California paid FFY 1998 and FFY 1999 penalty in SFY 1999-00, once the federal government determined the final amounts.

2/ The federal government allowed the State to defer the FFY 2005 penalty payment until September 2005, which is in SFY 2005-06.

3/ The federal government allowed the State to defer the FFY 2006 penalty payment until September 2006, which is in SFY 2006-07.

4/ In FFY 2008, a penalty refund of \$193,053,123, which was 90% of the FFY 2006 penalty of \$214,503,470, was received by California for successful certification of the Alternative System Configuration.

5/ In FFY 2007, no penalty was paid. \$223,314,870 was temporarily held in abeyance until certification was successful.

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Local Child Support Agency Basic Costs

DESCRIPTION:

This premise reflects funding for the Local Child Support Agency (LCSA) basic costs. LCSA administration costs include salaries and benefits of county staff as well as operating costs. LCSA duties include case intake, court preparation to establish paternity and support obligations, and the enforcement of support obligations, including locating absent parents.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Family Code (FC) Section 17704(b), FC Section 17710(a), and Welfare and Institutions Code Section 10085(a).
- The LCSA non-federal share of administration costs is adjusted by the level of federal performance basic incentives estimated in State Fiscal Year (SFY) 2012-13 and SFY 2013-14.
- LCSA Basic Costs – Administration is updated for SFY 2013-14 to reflect that the one-year May 2012 Revise reduction of \$14,706,000 total funds (\$5,000,000 State General Fund (SGF)) is for SFY 2012-13 only.

METHODOLOGY:

Basic Costs:

Basic costs are the sum of administration, federal performance basic incentives, county match for administration, and revenue stabilization.

Administration:

LCSA administration costs are funded at the base of \$685,272,000 for SFY 2012-13 and \$699,978,000 for SFY 2013-14. From this base, federal incentives are removed to calculate administration.

Federal Performance Basic Incentives:

Federal Performance Basic Incentive funds of \$38,725,000 for SFY 2012-13 and \$39,500,000 for SFY 2013-14 are included in LCSA Basic Costs. These numbers reflect the amount of estimated federal incentive funds available to cover LCSA administration costs. For details, refer to the Federal Performance Basic Incentives premise description.

County Match for Administration:

Included in LCSA Basic Costs are county match funds for those LCSAs that elect to supplement the program with local matching funds. For SFY 2012-13 and SFY 2013-14, the budget is \$40,000,000 (\$26,400,000 federal funds and \$13,600,000 county funds).

Revenue Stabilization:

SFY 2012-13 and SFY 2013-14 includes LCSA Basic Costs for revenue stabilization. For details, refer to the Revenue Stabilization premise description.

FUNDING:

Funding for Administration is 34 percent SGF, 66 percent Federal Financial Participation (FFP) matching funds and federal incentives.

Counties may supplement their funding by using County General Fund (CGF) in lieu of SGF. CGF and the matching FFP are called County Match for Administration. County Match for Administration is funded 34 percent CGF and 66 percent FFP matching funds.

CHANGE FROM APPROPRIATION:

There is no change.

REASON FOR YEAR-TO-YEAR CHANGE:

LCSA Basic Costs – Administration is updated for SFY 2013-14 to reflect that the one-year May 2012 Revise reduction of \$14,706,000 total funds (\$5,000,000 State General Fund (SGF)) is for SFY 2012-13 only.

Additionally, the amount of federal performance basic incentives earned is projected to increase in SFY 2013-14. This results in a decrease of \$263,000 SGF which is offset by an increase of \$263,000 federal funds.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>LCSA Admin.</u>	<u>LCSA Admin.</u>
Total	\$744,007	\$758,713
Federal	503,936	513,905
State	226,471	231,208
County	13,600	13,600
Reimbursements	0	0

Federal Performance Basic Incentives

DESCRIPTION:

This premise reflects the Federal Performance Basic Incentives. Pursuant to the Child Support Performance and Incentive Act of 1998, the federal incentives passed onto Local Child Support Agencies (LCSAs) are to be based on the five performance measures and Data Reliability Audit compliance. California's historical performance is displayed in the Auxiliary Tables section of this document on the Historical Incentive Performance Measures chart (Chart A-11).

IMPLEMENTATION DATE:

The federal performance incentive methodology was implemented October 1, 1999 and phased in over three years.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Family Code Section 17704, Public Law (PL) 105-200.
- The federal government pays incentives based on PL 105-200 using the following criteria:
 1. The State's Collection Base

The federal incentive methodology gives a weight of "2" for all distributed collections made in current, former and Medicaid assistance cases and adds Never Assisted collections to make up the state's collection base. Federal fiscal year distributed collections were taken from the Office of Child Support Enforcement Quarterly Report of Collection reports. The formula is as follows:

$$2 \times (\text{Current Assistance Collections} + \text{Former Assistance Collections} + \text{Medicaid Assistance}) + \text{Never Assisted Collections} + \text{Collections for Other Countries} + \text{Fees Retained by Other States} = \text{State's Collection Base}$$

The state's incentive amount earned is based on the calculation of each performance measure level multiplied against the state's collection base.
 2. Performance Factors

The federal incentive methodology considers program performance in five areas to determine each performance level:

 - Paternity Established (Statewide Paternity Establishment Percentage) =
$$\frac{\text{Out-of-Wedlock Children w/Paternity}}{\text{Total Out-of-Wedlock Children, Last Fiscal Year}}$$
 - Support Orders Established =
$$\frac{\text{Total Cases w/Support Orders}}{\text{Total Number of Cases}}$$

KEY DATA/ASSUMPTIONS (continued):

- Current Support Collected =
Total Current Support Collected ÷ Total Current Support Owed

(The previous three performance factors may each earn up to a performance level of 100 percent of the collection base.)

- Cases Paying on Arrears =
Total Cases Paying Arrears ÷ Cases with Total Arrears Due

- Cost-Effectiveness =
Total Collections ÷ Total Expenditures

(The above two performance factors may each earn up to a performance level of 75 percent of the collection base.)

3. Data Reliability Audit

The five performance measures data that the state reports annually is required to be determined complete and reliable through an audit. State data must meet a 95 percent standard of reliability. Failure to meet the data reliability standard in a given performance measure by a state would result in a reduction of federal incentives and the potential issuance of a performance penalty.

4. The Incentive Base Amount

Each performance level is multiplied by the collection base for each performance factor which results in an incentive base amount.

5. Comparison with Other States

The estimated maximum base for California is divided by the estimated maximum base for all states to determine California's share of the available federal incentive pool.

6. The Available Federal Incentive Pool

PL 105-200 established a set pool of available incentive funds for each Federal Fiscal Year (FFY) through FFY 2008. After FFY 2008, the available pool of federal incentive funds will be determined using the Consumer Price Index. Following are the statutorily set pool amounts for each FFY:

- | | | | |
|------------|---------------|------------|-----------------------------|
| • FFY 2000 | \$422,000,000 | • FFY 2008 | \$483,000,000 |
| • FFY 2001 | \$429,000,000 | • FFY 2009 | \$504,000,000 |
| • FFY 2002 | \$450,000,000 | • FFY 2010 | \$504,000,000 |
| • FFY 2003 | \$461,000,000 | • FFY 2011 | \$514,000,000 ^{1/} |
| • FFY 2004 | \$454,000,000 | • FFY 2012 | \$524,000,000 ^{1/} |
| • FFY 2005 | \$446,000,000 | • FFY 2013 | \$534,000,000 ^{1/} |
| • FFY 2006 | \$458,000,000 | • FFY 2014 | \$544,000,000 ^{1/} |
| • FFY 2007 | \$471,000,000 | | |

^{1/} FFY 2011 through 2014 are based on the Policy Studies Inc. estimate.

KEY DATA/ASSUMPTIONS (continued):

7. Determining the State's Incentive Entitlement

California's percentage of the available pool, as determined in number five, is multiplied by the available federal incentive pool to determine California's entitlement to federal incentives.

METHODOLOGY:

The federal incentives are estimated using the methodology under PL 105-200. Based on recent information available, it is estimated that California will be entitled to \$38,725,000 federal incentives in State Fiscal Year (SFY) 2012-13 and \$39,500,000 in SFY 2013-14.

FUNDING:

Funding for Federal Performance Basic Incentives is 100 percent federal funds.

CHANGE FROM APPROPRIATION:

There is no change.

REASON FOR YEAR-TO-YEAR CHANGE:

The forecast is updated to reflect the estimated increase in the national federal incentive pool for FFY 2013 and FFY 2014.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>LCSA Admin.</u>	<u>LCSA Admin.</u>
Total Incentives	\$38,725	\$39,500

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Local Child Support Agency Revenue Stabilization

DESCRIPTION:

This premise reflects a permanent ongoing augmentation of \$18,735,000 (\$6,370,000 State General Fund (SGF)) for Local Child Support Agencies (LCSAs) in order to stabilize caseworker staffing and avoid a projected loss in child support collections.

In order to receive an allocation of revenue stabilization funds, LCSAs were required to develop and submit early intervention plans including the development of early intervention strategies that would be ready for implementation by July 1, 2009. Early Intervention provides for a proactive approach to establish consistent and reliable payments of current support for families by engaging the customer early in the child support enforcement process.

IMPLEMENTATION DATE:

This premise was implemented July 1, 2009.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Family Code (FC) Section 17704(b), FC Section 17710(a), and Welfare and Institutions Code Section 10085(a).
- The LCSAs were able to retain 233.5 caseworker staff in State Fiscal Year (SFY) 2011-12 with Revenue Stabilization funding.
- For SFY 2011-12, the marginal return on collections per caseworker for assistance cases was \$86,371.
- For SFY 2011-12, the marginal return on collections per caseworker for non-assistance cases was \$482,347.
- The county share of collections is suspended for SFY 2012-13 but will be reinstated in SFY 2013-14.

METHODOLOGY:

- The base administration allocation of \$696,400,000 was used to calculate the inflationary increase needed to maintain a full administration allocation. The Consumer Price Index of 2.7 percent was applied to the base allocation resulting in an additional \$18,735,000 needed to fully fund administrative activities.
- A linear regression of collections and caseworker staffing was used to determine the marginal return on collections per caseworker.
- The 233.5 caseworkers were multiplied by the marginal return on collections per assistance case. This quotient was reduced by \$1,255,770 (to account for disregards) to compute additional net assistance collections of \$18,912,000 (\$8,826,000 SGF) in SFY 2012-13 and SFY 2013-14. The 233.5 caseworkers were multiplied by the

marginal return on collections per non-assistance case to compute additional non-assistance collections of \$112,630,000.

FUNDING:

- Funding for this premise consists of 34 percent SGF and 66 percent Federal Financial Participation matching funds.
- Collections for assistance families are retained and serve as recoupment of past welfare costs. Collections made on behalf of non-assistance families are forwarded directly to custodial parties.
- The assistance collections are shared based on the Federal Medical Assistance Percentage and the non-federal sharing ratios. See Appendix A for detail.

CHANGE FROM APPROPRIATION:

The current year reflects updated projections on the marginal return of collections per caseworker.

REASON FOR YEAR-TO-YEAR CHANGE:

The County Collections Shift is assumed discontinued for SFY 2013-14.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>LCSA Admin.</u>	<u>LCSA Admin.</u>
Total	\$18,735	\$18,735
Federal	12,365	12,365
State	6,370	6,370
County	0	0
Reimbursements	0	0

COLLECTIONS:

(in 000's)

	2012-13	2013-14
	<u>Collections</u>	<u>Collections</u>
Assistance Total	\$18,912	\$18,912
Federal	8,837	8,837
State	10,075	8,826
County	0	1,249
Other	0	0
Non-Assistance	\$112,630	\$112,630
Total Collections	\$131,542	\$131,542

IRS Intercept Fees (For Emancipated Minors Only)

DESCRIPTION:

This premise reflects the additional cost for Internal Revenue Service tax intercepts for emancipated minors only.

IMPLEMENTATION DATE:

This premise was implemented October 1, 2007.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Title IV-D of the Social Security Act and 5 United States Code § 5514 (A)(a)(i).

METHODOLOGY:

- The non-minor intercepts were forecasted by using the average number of intercepts for March 2008 through October 2008. A full year of intercepts was forecasted for State Fiscal Year (SFY) 2012-13 and SFY 2013-14. The projected numbers of intercepts were then multiplied by the offset fee of \$14.75 to calculate fees associated with the non-minor intercepts.

FUNDING:

Funding for this premise consists of 34 percent State General Fund and 66 percent Federal Financial Participation matching funds.

CHANGE FROM APPROPRIATION:

There is no change.

REASON FOR YEAR-TO-YEAR CHANGE:

There is no change.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>LCSA Admin.</u>	<u>LCSA Admin.</u>
Total	\$7	\$7
Federal	4	4
State	3	3
County	0	0
Reimbursements	0	0

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Deficit Reduction Act – Mandatory Fees

DESCRIPTION:

One of the provisions of the Federal Deficit Reduction Act (FDRA) of 2005 requires the state to pay the federal government a \$25 annual fee for families that have never received Temporary Assistance for Needy Families if at least \$500 is disbursed annually on their behalf. Fees may be recovered from the custodial party, the noncustodial parent or the State (using state funds). California opted to pass the fee to the custodial party and began collecting the fee October 1, 2011.

IMPLEMENTATION DATE:

This premise was implemented January 1, 2008.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Public Law 109-171, FDRA of 2005.
- California Child Support Automation System Child Support Enforcement began tracking fees on October 1, 2010 and started assessing and collecting fees on October 1, 2011. Custodial parties began paying the fees in State Fiscal Year 2011-12.

METHODOLOGY:

- The number of never-assisted cases assessed the fee is multiplied by \$25 to compute the total fees.
- The total fees to be collected are multiplied by 66 percent to determine the federal share.

FUNDING:

These costs represent the 66 percent Federal Financial Participation to be paid from the State General Fund.

CHANGE FROM APPROPRIATION:

There is no change.

REASON FOR YEAR-TO-YEAR CHANGE:

The forecast has been updated based on actual assessment data for Federal Fiscal Year 2012.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>LCSA Admin.</u>	<u>LCSA Admin.</u>
Total	\$2,423	\$2,668
Federal	0	0
State	2,423	2,668
County	0	0
Reimbursements	0	0

Section 1115 Grant (NCP Employment Demonstration Project)

DESCRIPTION:

This premise reflects the funds for the Non-Custodial Parent Employment Demonstration Project Federal Grant. The grant is for a five year period with the first year devoted to development of the program. Services will occur during years two through four and the fifth year will be dedicated to evaluation and sustainability work.

IMPLEMENTATION DATE:

This premise was implemented September 30, 2012.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Section 1115(a)(2), 1115(b) and 1115(b)3 of the Social Security Act [42 United States Code 1315].
- The grant is effective from September 30, 2012 through September 29, 2017.
- Section 1115 grant funds awarded to each project will represent 34 percent of the total project costs. The grant funds will be treated as state expenditures under Title IV-D that, for purposes of the demonstration project, will be reimbursed by the regular Title IV-D federal financial participation (FFP) match of 66 percent. The total approved cost of the project is the sum of the Administration for Children and Families (ACF) grant award under Section 1115 and regular FFP. Grantees do not need to provide matching funds.

METHODOLOGY:

- The Federal ACF approval letter, dated September 28, 2012, contains the funding for this grant.
- Funding for SFY 2013-14 will be \$507,000.

FUNDING:

- The cost is funded 66 percent federal matching funds and 34 percent Section 1115 grant funds. No State General Fund match is required.

CHANGE FROM APPROPRIATION:

There is no change.

REASON FOR YEAR-TO-YEAR CHANGE:

State Fiscal Year 2013-14 is updated based on estimated costs.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>CS Administration</u>	<u>CS Administration</u>
Total	\$0	\$507
Federal	0	507
State	0	0
County	0	0

California Child Support Automation System – SDU

DESCRIPTION:

The State Disbursement Unit (SDU) is one of two components of the single statewide child support system. The Child Support Enforcement (CSE) component provides the case management system for the statewide automated system. The SDU complements the CSE component by providing services to collect and distribute child support obligation payments for both the IV-D and Non IV-D populations, and to prepare collection payment transactions for processing by the CSE system.

This premise provides the funds necessary to support the SDU Service Provider (SP) contract and the local child support agency (LCSA) staff assigned to the CCSAS-SDU project as subject matter experts.

IMPLEMENTATION DATE:

This premise was implemented September 1999.

KEY DATA/ASSUMPTIONS:

- Authorizing statute(s): Welfare & Institutions Code Section 10080 and Family Code Section 17309.
- This premise reflects costs for the SP contract to perform statewide collection and distribution activities.

METHODOLOGY:

- Resource estimates are based on workload required to support the CCSAS SDU.
- Costs are based on the most recent SDU contract amendment for the current SP vendor, the new SP contract effective April 1, 2011, and updated trends using the most recent actual data.

FUNDING:

- The funds to support LCSA staff and the SP contract are funded at 66 percent Federal Financial Participation (FFP) funds and 34 percent State General Fund (SGF).
- Cases not subject to Title IV-D (Non IV-D) and filed prior to 1994 do not receive FFP. Therefore, the SP contract has been adjusted to reflect 100% SGF for the processing of payments related to these cases.

CHANGE FROM APPROPRIATION:

There is no change.

REASON FOR YEAR-TO-YEAR CHANGE:

There is no change.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>CS Automation</u>	<u>CS Automation</u>
Total	\$14,966	\$14,966
Federal	9,878	9,878
State	5,088	5,088
County	0	0
Reimbursements	0	0

California Child Support Automation System – CSE

DESCRIPTION:

Federal law mandates that each state create a single statewide child support automation system that meets federal certification. There are two components of the statewide system. The first is the Child Support Enforcement (CSE) system and the second is the State Disbursement Unit (SDU). The CSE component contains tools to manage the accounts of child support recipients and to locate and intercept assets from non-custodial parents who are delinquent in their child support payments. The SDU provides services to collect child support payments from non-custodial parents and to disburse these payments to custodial parties. The Department of Child Support Services (DCSS) achieved full implementation of the California Child Support Automation System (CCSAS) in November 2008.

This premise reflects the contract services for the CCSAS, Local Child Support Agency (LCSA) staff assigned full-time to the CCSAS project as subject matter experts for child support program business practices and CSE system functionality, and funds for Electronic Data Processing maintenance and operations for both the CSE system and the LCSAs.

IMPLEMENTATION DATE:

This premise was implemented September 1999.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Welfare & Institutions Code Section 10080.

METHODOLOGY:

This premise reflects funding for CCSAS CSE as reported in the latest Annual Advance Planning Document Update.

FUNDING:

- All project costs are funded with 66 percent Federal Financial Participation funds and 34 percent State General Fund (SGF).

CHANGE FROM APPROPRIATION:

This premise is reduced by \$350,000 (\$119,000 SGF) as a result of Office of Technology Services rate reductions per Control Section 15.25 of the Budget Act.

REASON FOR YEAR-TO-YEAR CHANGE:

There is no change.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>CS Automation</u>	<u>CS Automation</u>
Total	\$81,086	\$81,086
Federal	53,517	53,517
State	27,569	27,569
County	0	0

Child Support Collections Recovery Fund

DESCRIPTION:

This premise reflects the estimated federal share of Title IV-A child support collections, which are utilized to fund the federal share of local assistance administration funds to local child support agencies.

The Child Support Collections Recovery Fund (CSCRF) premise only reflects Title IV-A child support collections. The Title IV-E share of the CSCRF is reflected in the California Department of Social Services' Local Assistance budget.

IMPLEMENTATION DATE:

This premise was implemented July 2001.

KEY DATA/ASSUMPTIONS:

Authorizing statute: Family Code Section 17702.5.

METHODOLOGY:

For State Fiscal Year (SFY) 2012-13 and SFY 2013-14, the CSCRF is based on the estimated sum of the federal share of child support assistance collections less the estimated sum of the federal share of foster care collections.

FUNDING:

This premise is funded as the federal share of the Title IV-A child support collections in the Child Support Revenues, Transfers and Collections tables.

CHANGE FROM APPROPRIATION:

This estimate was updated to reflect updated forecasts of assistance child support collections using the most recent actual data.

REASON FOR YEAR-TO-YEAR CHANGE:

The decrease in SFY 2013-14 is due to the projected decrease in collections.

REVENUES:

(in 000's)

	2012-13	2013-14
	<u>Revenues</u>	<u>Revenues</u>
Total	\$203,869	\$202,220
Federal	203,869	202,220
State	0	0
County	0	0
Reimbursements	0	0

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Child Support Program - Basic Collections

DESCRIPTION:

This premise reflects distributed child support collections that go directly to families and assistance recoupment revenue collected on behalf of federal, state, or county governments for the recoupment of past welfare costs.

Basic collections represent the ongoing efforts of the local child support agency to collect child support payments from parents paying support. Basic Collections include, but are not limited to, collections from the following sources: wage assignments, federal and state tax refund intercepts, unemployment insurance benefit intercepts, lien intercepts, bank levies, payments directly from parents paying support, compromise of arrears program, and full collections program. Disregard payments to families and collections attributable to Revenue Stabilization Augmentation funding are reflected in separate premises.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Welfare & Institutions (W&I) Code Section 11477 and W&I Code Section 11487.
- The child support payment data for assistance and non-assistance collections is based on the Child Support Monthly Report of Collections and Distributions (CS 34), and the Supplement to Monthly Report of Collections and Distributions (CS 35).
- The child support collections to other states and miscellaneous collections data are based on the CS 34 and CS 35 reports.
- The county share of collections is suspended and shifted to the State per W&I Code 11487 for State Fiscal Year (SFY) 2012-13. This is reflected in this premise and in the tables on the County Collections Shift line. The county share is assumed to be restored in SFY 2013-14.

METHODOLOGY:

- Actual assistance distributed collections are reported monthly on the CS 34 and CS 35 Reports. These were used to construct a 24-month trend from July 2010 through June 2012. Seasonal adjustments were made to the data by using monthly dummy variables in the linear regression model.
- Actual non-assistance distributed collections are reported monthly on the CS 34 and CS 35 Reports. Actuals from the July 2010 through June 2012 CS 34 and CS 35 Reports were used to construct a 24-month trend. Seasonal adjustments were made to the data by using monthly dummy variables in the linear regression model.
- Assistance Collections for Other States are reported on the CS 34 and CS 35 Reports. For SFY 2012-13 and SFY 2013-14, the trend forecast rates of change for assistance basic collections were applied to the SFY 2011-12 actual collections to arrive at the SFY 2012-13 and SFY 2013-14 forecasts.

- Non-Assistance Collections for Other States are reported on the CS 34 and CS 35 Reports. For SFY 2012-13 and SFY 2013-14, the trend forecasts growth of non-assistance basic collections were applied to the SFY 2011-12 actual collections to arrive at the SFY 2012-13 and SFY 2013-14 forecasts.
- Assistance Miscellaneous Collections consists of Assistance Medical Support, Pass-On, and Excess Collections. Pass-On and Excess Collections are reported on the CS 35 Report. Medical Support is reported on the CS 34 Report. For SFY 2012-13 and SFY 2013-14, the trend forecasts rate of change for assistance basic collections were applied to SFY 2011-12 actual collections to arrive at the Assistance Miscellaneous Collections for SFY 2012-13 and SFY 2013-14.
- The Non-Assistance Miscellaneous Collections consist of Non-Assistance Medical Support which is reported on the CS 34 Report. For SFY 2012-13 and SFY 2013-14, the trend forecasts growth of non-assistance basic collections were applied to the SFY 2011-12 actual collections to arrive at the forecasted Non-Assistance Miscellaneous Collections for SFY 2012-13 and SFY 2013-14.

FUNDING:

- Collections made on behalf of non-assistance families are forwarded directly to custodial parties.
- Collections made on behalf of other states are forwarded directly to other states for distribution.
- Collections for assistance families are retained and serve as recoupment of past welfare costs.
- The assistance collections are shared between federal, state and local governments based on the Federal Medical Assistance Percentage and the non-Federal sharing ratios. See Appendix A for detail.

CHANGE FROM APPROPRIATION:

The estimate has been updated to reflect the forecasted collections based on the most recent trend data.

REASON FOR YEAR-TO-YEAR CHANGE:

The estimate has been updated to reflect the forecasted collections based on the most recent trend data.

COLLECTIONS:

(in 000's)

	2012-13 <u>Collections</u>	2013-14 <u>Collections</u>
Assistance Total	\$435,755	\$432,076
Federal	203,618	201,899
State	232,137	201,651
County	0	28,526
Other	0	0
Non-Assistance	1,622,397	1,660,116
Collections For Other States		
Assistance	7,704	7,642
Non-Assistance	90,120	92,079
Miscellaneous Collections		
Assistance	16,544	16,411
Non-Assistance	1,860	1,900
Grand Total ^{1/}	\$2,174,380	\$2,210,224

1/ Grand Total does not include disregard to families or other collections described in separate premise items, such as the Revenue Stabilization Adjustment and the County Collections Shift associated with the county share of collections attributable to the Revenue Stabilization Adjustment.

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Disregard Payments to Families

DESCRIPTION:

In addition to the California Work Opportunity and Responsibility to Kids (CalWORKs) grant, the custodial party receiving support also receives the first \$50 of the current month's child support payment collected from the non-custodial parent. Forwarding the disregard portion of the collection to the family, instead of retaining it as revenue, results in reduced collection revenues for the state and federal governments. Effective October 1, 2008, the Federal Deficit Reduction Act (FDRA) of 2005 allows the federal government to share in the cost of additional support collections passed-through to families.

IMPLEMENTATION DATE:

- This premise was implemented in State Fiscal Year (SFY) 1984-85.
- The FDRA federal participation provision was implemented October 1, 2008.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Family Code Section 17504.
- The child support payment data for disregard payments to families is based on the Child Support Monthly Report of Collections and Distributions (CS 34), and the Supplement to Monthly Report of Collections and Distributions (CS 35).
- Federal Financial Participation (FFP) is available for disregard payments of federally eligible collections.

METHODOLOGY:

- The cost of the current \$50 disregard is reported monthly on the CS 35 reports. The disregard is paid when the current monthly child support collection is distributed.
- The forecast was generated utilizing 24 months of data from the CS 35 reports, from July 2010 through June 2012.
- The FFP in disregard was calculated by computing federally eligible disregard collections and multiplying these by 50 percent.
- The cost is counted toward the State's Temporary Assistance for Needy Families (TANF) Maintenance of Effort (MOE) requirement.

FUNDING:

- Beginning October 1, 2008, the federal participation in disregard became 50 percent.
- The costs are reflected in the California Department of Social Services budget as additional TANF/MOE expenditures.

- Funding source for these costs are reflected in the Department of Child Support Services collections table as “Other” to display the amount of collections paid to the families.

CHANGE FROM APPROPRIATION:

The estimate for SFY 2012-13 was updated to reflect the latest forecast based on the latest available actual 24 months of trend data.

REASON FOR YEAR-TO-YEAR CHANGE:

The estimate for SFY 2013-14 was updated to reflect the latest forecast based on the latest available actual 24 months of trend data.

COLLECTIONS:

(in 000's)

	2012-13	2013-14
	<u>Collections</u>	<u>Collections</u>
Total	\$32,493	\$32,947
Federal	0	0
State	0	0
County	0	0
Other	32,493	32,947

Title IV-E Child Support Collections Recovery Fund

DESCRIPTION:

This premise reflects the estimated federal share (Title IV-E) of Foster Care (FC) child support collections as determined by the Department of Child Support Services (DCSS). The DCSS is responsible for remitting to the Child Support Collection Recovery Fund (CSCRF) the federal share of FC collections as reported to the federal government. The FC child support collections offset the Title IV-E share of FC expenditures.

IMPLEMENTATION DATE:

This premise was implemented July 1, 2000.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Social Security Act Section 457 (6)(e)(1).
- Based on actual collection data reported on the Monthly Report of Collections and Distributions (CS 34) and the Supplement to the CS 34 Monthly Report of Collections and Distributions (CS 35) reports for July 2010 through June 2012.
- Effective October 1, 2003, both the current and former Title IV-E Child Support Collections reduce the federal share of FC expenditures based on federal Office of Child Support Enforcement Action Transmittal letter 03-04, dated September 26, 2003.
- The Federal Medical Assistance Percentage (FMAP) rate is assumed to be 50 percent for the period of July 1, 2009 through June 30, 2014.

METHODOLOGY:

- For State Fiscal Year (SFY) 2012-13, the FC share of collections percentage was applied to the estimated collections. The FMAP rate was then applied to determine the federal share of FC collections, which resulted in a forecast of \$8,586,000.
- For SFY 2013-14, the FC share of collections percentage was applied to the estimated collections. The FMAP rate was then applied to determine the federal share of FC collections, which resulted in a forecast of \$8,516,000.

FUNDING:

This premise identifies the Title IV-E funds remitted to the CSCRF.

CHANGE FROM APPROPRIATION:

For SFY 2012-13, the offset decreased as a result of updating the assistance collection forecasts and the percentage of federally eligible foster care collections.

REASON FOR YEAR-TO-YEAR CHANGE:

The decrease in SFY 2013-14 reflects the forecasted decrease in FC collections.

REVENUES:

(in 000's)

	2012-13	2013-14
	<u>Revenues</u>	<u>Revenues</u>
Total	-\$8,586	-\$8,516
Federal	-8,586	-8,516
State	0	0
County	0	0
Reimbursements	0	0

Never Assisted Cases Fee Recovery

DESCRIPTION:

One of the provisions of the Federal Deficit Reduction Act (FDRA) of 2005 requires the state to pay the federal government a \$25 annual fee for families that have never received Temporary Assistance for Needy Families if at least \$500 is disbursed annually on their behalf. Fees may be recovered from the custodial party, the noncustodial parent or the State (using state funds). California opted to pass the fee to the custodial party and began collecting the fee October 1, 2011.

IMPLEMENTATION DATE:

This premise will be implemented October 1, 2011.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: Public Law 109-171, FDRA of 2005.
- CCSAS began tracking fees on October 1, 2010 and began assessing and collecting fees on October 1, 2011.

METHODOLOGY:

- The number of never-assisted cases assessed the fee is multiplied by \$25 to compute the total fees. Fees collected will be remitted to the State General Fund.

FUNDING:

This reflects the amount of the \$25 annual fee estimated to be collected.

CHANGE FROM APPROPRIATION:

The current year forecast is based on actual assessment data.

REASON FOR YEAR-TO-YEAR CHANGE:

The budget year forecast is based on actual assessment data.

EXPENDITURES:

(in 000's)

	2012-13	2013-14
	<u>LCSA Admin.</u>	<u>LCSA Admin.</u>
Total	\$3,409	\$3,409
Federal	0	0
State	3,409	3,409
County	0	0

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Discontinued Premises

CHILD SUPPORT PROGRAM COSTS:

- None.

CHILD SUPPORT PROGRAM COLLECTIONS:

- Foster Parent Training Fund Transfer.

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Appendix A - Federal Medical Assistance Percentage (FMAP)

The assistance collections are shared based on the FMAP and the nonfederal sharing ratios. These percentages are reflected below:

<u>ASSISTANCE:</u>	July 2012 – June 2013	<u>ASSISTANCE:</u> <u>Nonfederal</u>	July 2012 – June 2013
Federal	50.00%	State	100.00%
State	50.00%	County	0.00%
County	0.00%		

<u>FOSTER CARE:</u>	July 2012 – June 2013	<u>FOSTER CARE:</u> <u>Nonfederal</u>	July 2012 – June 2013
Federal	50.00%	State	100.00%
State	50.00%	County	0.00%
County	0.00%		

<u>KinGAP:</u>	July 2012 – June 2013	<u>KinGAP:</u> <u>Nonfederal</u>	July 2012 – June 2013
Federal	50.00%	State	100.00%
State	50.00%	County	0.00%
County	0.00%		

ASSISTANCE: July 2013 – June 2014

Federal	50.00%
State	47.50%
County	2.50%

ASSISTANCE: July 2013 – June 2014
Nonfederal

State	95.00%
County	5.00%

FOSTER CARE: July 2013 – June 2014

Federal	50.00%
State	0.00%
County	50.00%

FOSTER CARE: July 2013 – June 2014
Nonfederal

State	0.00%
County	100.00%

KinGAP: July 2013 – June 2014

Federal	50.00%
State	25.00%
County	25.00%

KinGAP: July 2013 – June 2014
Nonfederal

State	50.00%
County	50.00%

Appendix B - List of Acronyms

APDU	Advance Planning Document Update
ARRA	American Recovery and Reinvestment Act of 2009
CalWORKs	California Work Opportunity and Responsibility to Kids
CCSAS	California Child Support Automation System
CGF	County General Funds
CS 34	Child Support Monthly Report of Collections and Distributions
CS 35	Supplement to Monthly Report of Collections and Distributions
CSE	Child Support Enforcement
CSCRF	Child Support Collections Recovery Fund
DCSS	Department of Child Support Services
FC	Family Code / Foster Care
FDRA	Federal Deficit Reduction Act of 2005
FFP	Federal Financial Participation
FFY	Federal Fiscal Year
FMAP	Federal Medical Assistance Percentage
KinGAP	Kinship Guardianship Assistance Payment
LCSA	Local Child Support Agency
NCP	Non-Custodial Parent
OCSE	Office of Child Support Enforcement
PEP	Paternity Establishment Percentage
PL	Public Law
SDU	State Disbursement Unit
SGF	State General Fund
SFY	State Fiscal Year
SP	Service Provider
TANF/MOE	Temporary Assistance for Needy Families/Maintenance of Effort
UIB	Unemployment Insurance Benefits
W & I	Welfare and Institutions

Non IV-D Child Support Collections

DESCRIPTION:

Pursuant to Public Law 104-193, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 requires that Department of Child Support Services establish and operate a State Disbursement Unit (SDU) for the collection and disbursement of payments for: 1) orders in IV-D cases, and 2) orders in Non IV-D cases for which the support order was initially issued on or after January 1, 1994, and in which the income of the non-custodial parent is subject to withholding.

This premise reflects the estimated Non IV-D child support collections collected through the California Child Support Automation System (CCSAS)-SDU. Non IV-D child support collections are cases with court-ordered wage assignments that are not being served by the Local Child Support Agencies.

IMPLEMENTATION DATE:

This premise was implemented as part of the CCSAS–SDU, effective July 2006.

KEY DATA/ASSUMPTIONS:

- Authorizing statute: W&I Code Section 10080, Family Code Section 17309, and Code of Civil Procedure Section 706.030 (6).
- It is assumed that Non IV-D child support collections collected through court-ordered wage withholding orders will be processed through the SDU and distributed to the families.
- This Non IV-D child support payment data is based on the Child Support Monthly Report of Collections and Distributions (CS 34).

METHODOLOGY:

- Actual Non IV-D collections are reported monthly on the CS 34 report. Actual Non IV-D collections from January 2010 through June 2012 were used to forecast the annual Non IV-D collections amounts for SFY 2012-13 of \$212,773,000 and \$220,341,000 for SFY 2013-14. Seasonal adjustments were made to the data by using monthly dummy variables in the linear regression model.

FUNDING:

- Non IV-D collections are distributed 100 percent to the families.

CHANGE FROM APPROPRIATION:

The change reflects updated projections using the most recent actual 30 months of data.

REASON FOR YEAR-TO-YEAR CHANGE:

The 30 month data trend is projecting an increase in SFY 2013-14.

COLLECTIONS:

(in 000's)

	2012-13	2013-14
	<u>Collections</u>	<u>Collections</u>
Total	\$212,773	\$220,341
Federal	0	0
State	0	0
County	0	0
Other	212,773	220,341

TABLE COMPARISON
Non IV-D CHILD SUPPORT COLLECTIONS 1/
(in thousands)

		2012-13 APPROPRIATION					ADJUSTMENTS/DIFFERENCES					2012-13 NOV ESTIMATE				
		Total	Federal	State	County	Other 2/	Total	Federal	State	County	Other 2/	Total	Federal	State	County	Other 2/
2012-13 APPROPRIATION TO 2012-13 NOV ESTIMATE																
1	Non IV-D CHILD SUPPORT COLLECTIONS	203,962	0	0	0	203,962	8,811	0	0	0	8,811	212,773	0	0	0	212,773
2012-13 APPROPRIATION TO 2013-14 GOVERNOR'S BUDGET																
		2012-13 APPROPRIATION					ADJUSTMENTS/DIFFERENCES					2013-14 GOVERNOR'S BUDGET				
		Total	Federal	State	County	Other 2/	Total	Federal	State	County	Other 2/	Total	Federal	State	County	Other 2/
2	Non IV-D CHILD SUPPORT COLLECTIONS	203,962	0	0	0	203,962	16,379	0	0	0	16,379	220,341	0	0	0	220,341
2012-13 NOVEMBER ESTIMATE TO 2013-14 GOVERNOR'S BUDGET																
		2012-13 NOV ESTIMATE					ADJUSTMENTS/DIFFERENCES					2013-14 GOVERNOR'S BUDGET				
		Total	Federal	State	County	Other 2/	Total	Federal	State	County	Other 2/	Total	Federal	State	County	Other 2/
3	Non IV-D CHILD SUPPORT COLLECTIONS	212,773	0	0	0	212,773	7,568	0	0	0	7,568	220,341	0	0	0	220,341

1/ Non IV-D Child Support Collections are from court ordered wage assignment cases paid to the families, which are not handled through the local child support agencies but rather through the State Disbursement Unit.

2/ Other reflects collections that are paid to families.